

AMENDED IN ASSEMBLY MAY 5, 2009

AMENDED IN ASSEMBLY APRIL 22, 2009

CALIFORNIA LEGISLATURE—2009—10 REGULAR SESSION

## ASSEMBLY BILL

**No. 542**

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**Introduced by Assembly Member Feuer**

February 25, 2009

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An act to amend Sections 1279.1 and 1279.2 of, to add Sections 1279.4 and 1371.6 to, ~~to add and repeal Chapter 2.32 (commencing with Section 1414.10) to Division 2 of,~~ and to add Part 5.5 (commencing with Section 128870) to Division 107 of, the Health and Safety Code, to add Sections 10191.5, 12693.56, 12699.06, and 12739.5 to the Insurance Code, and to add Article 5.4 (commencing with Section 14182) to Chapter 7 of Part 3 of Division 9 of the Welfare and Institutions Code, relating to public health.

### LEGISLATIVE COUNSEL'S DIGEST

AB 542, as amended, Feuer. Adverse medical events.

Existing law establishes various programs for the prevention of disease and the promotion of health, including, but not limited to, the licensing and regulation of health facilities to be administered by the State Department of Public Health. Existing law requires specified health facilities to report patient adverse events to the department within 5 days. *A violation of these provisions is a misdemeanor.*

This bill would expand the specified adverse events requiring reporting to include, among others, manifestations of poor glycemic control, catheter-associated urinary tract infection, and surgical-site infection, and would require a surgical clinic to comply with these health facility adverse event reporting requirements. The bill would require the

department to collect adverse event information, and investigate adverse events.

*Existing law, the Knox-Keene Health Care Service Plan Act of 1975, administered by the Department of Managed Health Care, regulates health care service plans. A willful violation of these provisions is a crime.*

This bill would require the medical director ~~or~~ and the director of ~~specified facilities nursing of a hospital~~ to annually report adverse events to its governing board ~~and~~.

*The bill would require a contract between a health care provider hospital or licensed surgical clinic and a health care services service plan to be consistent with policies of nonbilling for, and nonpayment of, nonpayment for substantiated adverse events.*

~~This bill would require the State Public Health Officer to establish the Office of Patient Safety within the department to provide leadership in reducing adverse events and improving patient safety and quality of care. The bill would require a health facility or clinic to conduct a root cause analysis of an adverse event and to report to the office and the patient, as prescribed.~~

This bill would require the Department of Managed Health Care, in collaboration with the State Department of Public Health, the State Department of Health Care Services, the Managed Risk Medical Insurance Board, the California Public Employees' Retirement System, and the Department of Insurance, to adopt and implement regulations that establish uniform policies and practices governing the nonpayment of ~~health care providers a hospital or licensed surgical clinic~~ for substantiated adverse events by state public health programs. The bill would require, after the adoption of these regulations, that the State Department of Public Health, the State Department of Health Care Services, the Managed Risk Medical Insurance Board, the California Public Employees' Retirement System, and the Department of Insurance, adopt and implement similar regulations. The bill would prohibit a ~~health care provider hospital or licensed surgical clinic~~ from ~~billing~~ charging for services related to a substantiated adverse event.

*By changing the definition of existing crimes, this bill would impose a state-mandated local program.*

Existing law provides for the Healthy Families Program, administered by the Managed Risk Medical Insurance Board, under which health care services are provided to qualified low-income children.

Existing law provides for the Medi-Cal program, administered by the State Department of Health Care Services under which health care services are provided to qualified low-income persons.

This bill would require that contracts between a ~~health care provider hospital or licensed surgical clinic~~ and a health care service plan, an insurer, the Healthy Families Program, or the Medi-Cal program be consistent with those ~~nonbilling and~~ nonpayment policies for substantiated adverse events. ~~By changing the definition of existing crimes, this bill would impose a state-mandated local program.~~

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

Vote: majority. Appropriation: no. Fiscal committee: yes.  
State-mandated local program: yes.

*The people of the State of California do enact as follows:*

- 1 SECTION 1. The Legislature finds and declares all of the
- 2 following:
- 3 (a) Patients seeking medical treatment have a right to quality
- 4 medical care delivered in a timely, safe, and appropriate manner.
- 5 (b) Licensed health facilities ~~and health care providers~~ are vital
- 6 community resources that perform life-saving procedures and
- 7 ensure the health and welfare of the general public.
- 8 (c) Despite the best intentions of ~~health care providers~~ a health
- 9 facility, when an adverse event occurs, a patient can be harmed,
- 10 potentially leading to serious disability or even death.
- 11 (d) Most adverse events can be prevented through ongoing
- 12 health care provider education and established safety plans and
- 13 procedures. It is the policy of the State of California to encourage
- 14 constant monitoring and continuous improvement in health care
- 15 quality processes to ensure patient safety.
- 16 (e) It is the policy of the State of California that patients and
- 17 purchasers of health care services should not be billed for
- 18 substantiated adverse events. It is also the policy of the State of
- 19 California that adverse events, when substantiated, should not be
- 20 reimbursed by patients or purchasers of health care services.

1 (f) Patients who have been harmed by an adverse event must  
2 receive the medically necessary followup care to correct or treat  
3 the complications or consequences of the adverse event, to the  
4 extent possible. Medically necessary followup care and services  
5 should be reimbursed.

6 (g) The development of policies and procedures for the  
7 nonbilling and nonpayment of adverse events is a complex process  
8 that requires expertise from many sectors of the health care delivery  
9 system. While these policies and procedures are being established,  
10 the State of California encourages private sector solutions that  
11 bring improvement in the delivery of health care services and a  
12 reduction in the occurrence of adverse events.

13 SEC. 2. Section 1279.1 of the Health and Safety Code is  
14 amended to read:

15 1279.1. (a) A health facility licensed pursuant to subdivision  
16 (a), (b), or (f) of Section 1250 or a surgical clinic licensed pursuant  
17 to paragraph (1) of subdivision (b) of Section 1204 shall report an  
18 adverse event to the licensing and certification division of the  
19 department no later than five days after the adverse event has been  
20 detected, or, if that event is an ongoing urgent or emergent threat  
21 to the welfare, health, or safety of patients, personnel, or visitors,  
22 not later than 24 hours after the adverse event has been detected.  
23 Disclosure of individually identifiable patient information shall  
24 be consistent with applicable law.

25 (b) For purposes of this section, “adverse event” includes any  
26 of the following:

27 (1) Surgical events, including the following:

28 (A) Surgery performed on a wrong body part that is inconsistent  
29 with the documented informed consent for that patient. A reportable  
30 event under this subparagraph does not include a situation requiring  
31 prompt action that occurs in the course of surgery or a situation  
32 that is so urgent as to preclude obtaining informed consent.

33 (B) Surgery performed on the wrong patient.

34 (C) The wrong surgical procedure performed on a patient, which  
35 is a surgical procedure performed on a patient that is inconsistent  
36 with the documented informed consent for that patient. A reportable  
37 event under this subparagraph does not include a situation requiring  
38 prompt action that occurs in the course of surgery, or a situation  
39 that is so urgent as to preclude the obtaining of informed consent.

1 (D) Retention of a foreign object in a patient after surgery or  
2 other procedure, excluding objects intentionally implanted as part  
3 of a planned intervention and objects present prior to surgery that  
4 are intentionally retained.

5 (E) Death during or up to 24 hours after induction of anesthesia  
6 after surgery of a normal, healthy patient who has no organic,  
7 physiologic, biochemical, or psychiatric disturbance and for whom  
8 the pathologic processes for which the operation is to be performed  
9 are localized and do not entail a systemic disturbance.

10 (2) Product or device events, including the following:

11 (A) Patient death or serious disability associated with the use  
12 of a contaminated drug, device, or biologic provided by the health  
13 facility when the contamination is the result of generally detectable  
14 contaminants in the drug, device, or biologic, regardless of the  
15 source of the contamination or the product.

16 (B) Patient death or serious disability associated with the use  
17 or function of a device in patient care in which the device is used  
18 or functions other than as intended. For purposes of this  
19 subparagraph, “device” includes, but is not limited to, a catheter,  
20 drain, or other specialized tube, infusion pump, or ventilator.

21 (C) Patient death or serious disability associated with  
22 intravascular air embolism that occurs while being cared for in a  
23 facility, excluding deaths associated with neurosurgical procedures  
24 known to present a high risk of intravascular air embolism.

25 (3) Patient protection events, including the following:

26 (A) An infant discharged to the wrong person.

27 (B) Patient death or serious disability associated with patient  
28 disappearance for more than four hours, excluding events involving  
29 adults who have competency or decisionmaking capacity.

30 (C) A patient suicide or attempted suicide resulting in serious  
31 disability while being cared for in a health facility due to patient  
32 actions after admission to the health facility, excluding deaths  
33 resulting from self-inflicted injuries that were the reason for  
34 admission to the health facility.

35 (4) Care management events, including the following:

36 (A) A patient death or serious disability associated with a  
37 medication error, including, but not limited to, an error involving  
38 the wrong drug, the wrong dose, the wrong patient, the wrong  
39 time, the wrong rate, the wrong preparation, or the wrong route of

1 administration, excluding reasonable differences in clinical  
2 judgment on drug selection and dose.

3 (B) A patient death or serious disability associated with a  
4 hemolytic reaction due to the administration of ABO-incompatible  
5 blood or blood products.

6 (C) Maternal death or serious disability associated with labor  
7 or delivery in a low-risk pregnancy while being cared for in a  
8 facility, including events that occur within 42 days postdelivery  
9 and excluding deaths from pulmonary or amniotic fluid embolism,  
10 acute fatty liver of pregnancy, or cardiomyopathy.

11 (D) Patient death or serious disability directly related to  
12 manifestations of poor glycemic control, the onset of which occurs  
13 while the patient is being cared for in a health facility. For the  
14 purposes of this section, “manifestations of poor glycemic control”  
15 include, but are not limited to, hypoglycemia, diabetic ketoacidosis,  
16 nonketotic hyperosmolar coma, hypoglycemic coma, secondary  
17 diabetes with ketoacidosis, or secondary diabetes with  
18 hyperosmolarity.

19 (E) Death or serious disability, including kernicterus, associated  
20 with failure to identify and treat hyperbilirubinemia in neonates  
21 during the first 28 days of life. For purposes of this subparagraph,  
22 “hyperbilirubinemia” means bilirubin levels greater than 30  
23 milligrams per deciliter.

24 (F) A Stage 3 or 4 ulcer, acquired after admission to a health  
25 facility, excluding progression from Stage 2 to Stage 3 if Stage 2  
26 was recognized upon admission.

27 (G) A patient death or serious disability due to spinal  
28 manipulative therapy performed at the health facility.

29 (H) Patient death or serious disability due to a  
30 catheter-associated urinary tract infection (UTI).

31 (I) Vascular catheter-associated infection.

32 (J) Mediastinitis after coronary bypass graft.

33 (K) Surgical site infection following orthopedic procedures, as  
34 defined in subparagraph (O).

35 (L) Surgical site infection following bariatric surgery for obesity.

36 (M) Deep vein thrombosis following orthopedic procedures, as  
37 defined in subparagraph (O).

38 (N) Pulmonary embolism following orthopedic procedures, as  
39 defined in subparagraph (O).

1 (O) For the purposes of subparagraphs (K), (M), and (N),  
2 “orthopedic procedures” means one or more of the following  
3 procedures: atlas-axis fusion, other cervical fusion, dorsal/dorsolum  
4 fusion, lumbar/lumbosac fusion, arthrodesis of shoulder, arthrodesis  
5 of elbow, refusion of atlas-axis, refusion of cervical spine, refusion  
6 of dorsal spine, refusion of lumbar spine, shoulder arthroplast, or  
7 elbow arthroplast.

8 (5) Environmental events, including the following:

9 (A) A patient death or serious disability associated with an  
10 electric shock while being cared for in a health facility, excluding  
11 events involving planned treatments, such as electric countershock.

12 (B) Any incident in which a line designated for oxygen or other  
13 gas to be delivered to a patient contains the wrong gas or is  
14 contaminated by a toxic substance.

15 (C) A patient death or serious disability associated with a burn  
16 incurred from any source while being cared for in a health facility.

17 (D) A patient death associated with a fall while being cared for  
18 in a health facility.

19 (E) A patient death or serious disability associated with the use  
20 of restraints or bedrails while being cared for in a health facility.

21 (6) Criminal events, including the following:

22 (A) Any instance of care ordered by or provided by someone  
23 impersonating a physician, nurse, pharmacist, or other licensed  
24 health care provider.

25 (B) The abduction of a patient of any age.

26 (C) The sexual assault on a patient within or on the grounds of  
27 a health facility.

28 (D) The death or significant injury of a patient or staff member  
29 resulting from a physical assault that occurs within or on the  
30 grounds of a facility.

31 (7) An adverse event or series of adverse events that cause the  
32 death or serious disability of a patient, personnel, or visitor.

33 (c) The facility shall inform the patient or the party responsible  
34 for the patient of the adverse event by the time the report is made.

35 (d) “Serious disability” means a physical or mental impairment  
36 that substantially limits one or more of the major life activities of  
37 an individual, or the loss of bodily function, if the impairment or  
38 loss lasts more than seven days or is still present at the time of  
39 discharge from an inpatient health care facility, or the loss of a  
40 body part.

(e) Nothing in this section shall be interpreted to change or otherwise affect hospital reporting requirements regarding reportable diseases or unusual occurrences, as provided in Section 70737 of Title 22 of the California Code of Regulations. The department shall review Section 70737 of Title 22 of the California Code of Regulations requiring hospitals to report “unusual occurrences” and consider amending the section to enhance the clarity and specificity of this hospital reporting requirement.

(f) (1) Notwithstanding any other provision of law, the licensing and certification division of the department shall collect information regarding substantiated adverse events. The information shall include, but need not be limited to, patient name and payer source, and shall be provided to state government payers, including, but not limited to, the State Department of Health Care Services and the Managed Risk Medical Insurance Board.

(2) State payers shall maintain the confidentiality of the information obtained and only use the information for program administration. The information shall not be disclosed further, except to consultants and contractors with whom the payers share the information for the purposes of program administration, including the purposes of this section and of Part 5.5 (commencing with Section 128870) of Division 107.

(3) Any costs associated with the compilation and distribution of information gathered pursuant to this subdivision shall be shared on a pro rata basis by the state agencies receiving this information.

SEC. 3. Section 1279.2 of the Health and Safety Code is amended to read:

1279.2. (a) (1) In any case in which the department receives a report from a facility pursuant to Section 1279.1, or a written or oral complaint involving a health facility licensed pursuant to subdivision (a), (b), or (f) of Section 1250, that indicates an ongoing threat of imminent danger of death or serious bodily harm, the department shall make an onsite inspection or investigation within 48 hours or two business days, whichever is greater, of the receipt of the report or complaint and shall complete that investigation within 45 days.

(2) Until the department has determined by onsite inspection that the adverse event has been resolved, the department shall, not less than once a year, conduct an unannounced inspection of any

1 health facility that has reported an adverse event pursuant to  
2 Section 1279.1.

3 (b) In any case in which the department is able to determine  
4 from the information available to it that there is no threat of  
5 imminent danger of death or serious bodily harm to that patient or  
6 other patients, the department shall complete an investigation of  
7 the report within 45 days.

8 (c) (1) The department shall notify the complainant and licensee  
9 in writing of the department's determination as a result of an  
10 inspection or report.

11 (2) In concluding the investigation of a reported adverse event,  
12 the department shall determine whether the adverse event was  
13 substantiated or not.

14 (d) For purposes of this section, "complaint" means any oral or  
15 written notice to the department, other than a report from the health  
16 facility, of an alleged violation of applicable requirements of state  
17 or federal law or an allegation of facts that might constitute a  
18 violation of applicable requirements of state or federal law.

19 (e) The costs of administering and implementing this section  
20 shall be paid from funds derived from existing licensing fees paid  
21 by general acute care hospitals, acute psychiatric hospitals, and  
22 special hospitals.

23 (f) In enforcing this section and Sections 1279 and 1279.1, the  
24 department shall take into account the special circumstances of  
25 small and rural hospitals, as defined in Section 124840, in order  
26 to protect the quality of patient care in those hospitals.

27 (g) In preparing the staffing and systems analysis required  
28 pursuant to Section 1266, the department shall also report regarding  
29 the number and timeliness of investigations of adverse events  
30 initiated in response to reports of adverse events.

31 SEC. 4. Section 1279.4 is added to the Health and Safety Code,  
32 to read:

33 1279.4. (a) The medical director and the director of nursing  
34 of each health facility, as defined by subdivision (a), (b), or (f) of  
35 Section 1250, shall report annually to the board of directors or  
36 other similar governing body the following:

37 (1) The number of adverse events that occurred in the facility  
38 in the most recent 12-month period.

39 (2) The outcomes for each patient involved.

(3) A comparison to comparable institutions of rates of adverse events, if this data exists and is publicly available.

(b) No communication of data or information pursuant to this section by an officer or employee of the corporation to the governing body shall constitute a waiver of privileges preserved by Section 1156, 1156.1, or 1157 of the Evidence Code or Section 1370.

SEC. 5. Section 1371.6 is added to the Health and Safety Code, to read:

1371.6. (a) A contract between a ~~health care provider~~ *facility* and a health care service plan shall be consistent with the adoption, implementation, and exercise of nonpayment ~~and nonbilling~~ policies and practices for substantiated adverse events, as defined by the regulations adopted pursuant to Section 128871.

(b) A ~~health care provider~~ *facility* shall not ~~bill~~ *charge* a patient for care and services for which payment is denied by a health care service plan pursuant to nonpayment policies and practices for substantiated adverse events pursuant to this section.

(c) The director may require additional documentation from a health care service plan to ensure that any contract authorized under this section shall provide medically necessary care and reimbursement for patients in compliance with this section.

(d) Nothing in this section shall be construed to impair or impede the application of any other provision of this chapter, including, but not limited to, Sections 1367, 1371, 1371.37, and 1375.7.

(e) For the purposes of this section, ~~“health care provider”~~ *“facility”* means ~~any health facility~~ *a health care entity* licensed pursuant to subdivision (a), (b), or (f) of Section 1250, and a surgical clinic licensed pursuant to paragraph (1) of subdivision (b) of Section 1204.

~~SEC. 6. Chapter 2.32 (commencing with Section 1414.10) is added to Division 2 of the Health and Safety Code, to read:~~

#### ~~CHAPTER 2.32. ADVERSE EVENTS~~

~~1414.10. For purposes of this chapter, the following definitions apply:~~

~~(a) “Department” means the State Department of Public Health.~~

~~(b) “Director” means the State Public Health Officer or his or her designee.~~

1 (e) ~~“Health care provider” means an individual or entity licensed~~  
2 ~~or certified under state or federal law to provide health care~~  
3 ~~services.~~

4 (d) ~~“Health facility” means a health care entity licensed pursuant~~  
5 ~~to subdivision (a), (b), or (f) of Section 1250.~~

6 (e) ~~“Office” means the Office of Patient Safety established~~  
7 ~~pursuant to Section 1414.15.~~

8 (f) ~~“Patient” means a person who receives or should have~~  
9 ~~received health care or treatment from a health facility or clinic.~~

10 (g) ~~“Root cause analysis” means a step-by-step method that~~  
11 ~~leads to the discovery of an adverse event’s first or primary cause.~~  
12 ~~There is a definite progression of actions and consequences that~~  
13 ~~lead to an adverse event. A root cause analysis investigation traces~~  
14 ~~the cause and effect trail from the end event back to the root cause.~~

15 (h) ~~“Patient safety work product” means all data, reports,~~  
16 ~~records, memoranda, analyses, including root cause analyses, and~~  
17 ~~written and oral statements that are assembled or developed by a~~  
18 ~~health care provider and are reported to a quality improvement~~  
19 ~~organization.~~

20 (i) ~~“Surgical clinic” means an individual or entity licensed~~  
21 ~~pursuant to paragraph (1) of subdivision (b) of Section 1204.~~

22 1414.15. (a) ~~The director shall establish the Office of Patient~~  
23 ~~Safety as a distinct program within the State Department of Public~~  
24 ~~Health to provide state leadership in reducing adverse events and~~  
25 ~~improving patient safety and quality of care.~~

26 (b) ~~The office shall establish or utilize a reporting system~~  
27 ~~designed to receive adverse event reports in order to promote~~  
28 ~~patient safety and facilitate quality improvement in the health care~~  
29 ~~system. The reporting system shall consist of mandatory reports~~  
30 ~~from the licensing and certification division of the department of~~  
31 ~~information and data on surgical clinic and health facility submitted~~  
32 ~~reports of adverse events as required by Section 1279.1.~~

33 1414.20. (a) ~~Any document or oral statement that constitutes~~  
34 ~~the disclosure provided to a patient or the patient’s family member~~  
35 ~~or guardian pursuant to section 1414.30 shall not be used in an~~  
36 ~~adverse employment action.~~

37 (b) ~~All information and records, reports, analyses, and corrective~~  
38 ~~action plans obtained or produced in connection with the operation~~  
39 ~~of the office pursuant to this chapter shall be confidential and shall~~  
40 ~~only be used to carry out the duties of the office and shall not be~~

1 further disclosed. This limitation, however, does not apply to the  
2 department's independent investigatory authority with regard to  
3 licensing of health facilities and clinics. In no case shall the  
4 information or documents prepared or produced in accordance  
5 with this chapter be admissible to prove negligence or culpable  
6 conduct.

7 1414.25.— Following the occurrence of an adverse event as  
8 described in Section 1279.1, a health facility or a surgical clinic  
9 shall conduct a root cause analysis of the event. Following the  
10 analysis, the facility or clinic may develop and implement a  
11 corrective action plan to address the findings of the analysis. The  
12 findings of the root cause analysis and a copy of the corrective  
13 action plan must be filed with the office within 60 calendar days  
14 of the event. If the facility or clinic conducts an analysis and then  
15 chooses not to develop or implement a corrective action plan, it  
16 shall report to the office the reasons for not taking corrective action  
17 within 60 calendar days of the event.

18 1414.30.— (a) A health facility or surgical clinic shall ensure  
19 that the patient affected by an adverse event as described in Section  
20 1279.1, or in the case of a minor or a patient who is incapacitated,  
21 the patient's parent or guardian or other family member, as  
22 appropriate, is informed of the adverse event by the time the report  
23 is made to the department pursuant to subdivision (a) of Section  
24 1279.1.

25 (b) The time, date, and participants involved in informing the  
26 patient of the adverse event shall be documented.

27 (c) Notification required by subdivision (a) shall not constitute  
28 an acknowledgment or admission of liability.

29 1414.35.— (a) The office shall analyze both of the following:

30 (1) Adverse event reports, corrective action plans, and the root  
31 cause analyses submitted to the office pursuant to Section 1414.25.

32 (2) Patient safety work product submitted by health care  
33 providers.

34 (b) The analysis required under subdivision (a) shall be utilized  
35 to identify patterns of systemic failure in the health care system  
36 and include successful methods to correct these failures.

37 (c) The office shall communicate with the health facilities and  
38 surgical clinics involved in the adverse event any recommendations  
39 for corrective action resulting from the office's analysis required

1 under subdivision (a) so as to stimulate adoption of patient safety  
2 practices to improve health care quality.

3 ~~(d) The office shall establish the means by which to develop,~~  
4 ~~evaluate, and disseminate educational programs and best practices~~  
5 ~~for both providers and the public.~~

6 ~~1414.40. The office may, on an annual basis, survey a~~  
7 ~~representative sample of health care facilities, clinics, and the~~  
8 ~~public for the purpose of obtaining information on the effectiveness~~  
9 ~~of the office's activities. The results of the surveys may be utilized~~  
10 ~~to evaluate and modify the office's activities.~~

11 ~~1414.45. Moneys collected by the department as a result of~~  
12 ~~administrative penalties imposed under Sections 1280.1 and 1280.3~~  
13 ~~shall be deposited into the Licensing and Certification Program~~  
14 ~~Fund established pursuant to Section 1266.9. These moneys shall~~  
15 ~~be tracked and available for expenditure, upon appropriation by~~  
16 ~~the Legislature, to support the office as well as additional~~  
17 ~~departmental quality activities.~~

18 ~~SEC. 7.~~

19 *SEC. 6.* Part 5.5 (commencing with Section 128870) is added  
20 to Division 107 of the Health and Safety Code, to read:

21  
22 PART 5.5. ADVERSE EVENTS  
23

24 128870. For the purposes of this part, the following definitions  
25 shall apply:

26 (a) ~~“Health care provider”~~ *facility* means a health ~~facility~~ *care*  
27 *entity* licensed pursuant to subdivision (a), (b), or (f) of Section  
28 1250 or a surgical clinic licensed pursuant to paragraph (1) of  
29 subdivision (b) of Section 1204.

30 (b) “Patient” means a person who receives or should have  
31 received health care or treatment from a health facility or clinic  
32 regardless of insurance status or health benefits.

33 (c) “Payer” means all health care insurers, health care service  
34 plans, Medi-Cal managed care plans contracting with the State  
35 Department of Health Care Services pursuant to Chapter 7  
36 (commencing with Section 14000), Chapter 8 (commencing with  
37 Section 14200), or Chapter 8.75 (commencing with Section 14590)  
38 of Part 3 of Division 9 of the Welfare and Institutions Code,  
39 self-insured employers, and any state or local government entity

1 that pays claims for the provision of health care services by a health  
2 care provider.

3 ~~(d) “Serious disability” shall have the same meaning as~~  
4 ~~described in subdivision (d) of Section 1279.1.~~

5 128871. (a) The Department of Managed Health Care, in  
6 collaboration with the State Department of Public Health, the State  
7 Department of Health Care Services, the Managed Risk Medical  
8 Insurance Board, the California Public Employees’ Retirement  
9 System, and the Department of Insurance, shall adopt and  
10 implement regulations that establish uniform policies and practices  
11 governing the nonpayment of ~~health care providers~~ *a health facility*  
12 for substantiated adverse events by state public health programs  
13 as follows:

14 (1) On or before September 1, 2010, adopt payment policies  
15 and practices regarding nonpayment for substantiated adverse  
16 events that are consistent with those developed by the federal  
17 Centers for Medicare and Medicaid Services (CMS) pursuant to  
18 Section 5001(c) of the Deficit Reduction Act of 2005 (42 U.S.C.  
19 Sec. 1395ww(d)(4)) *and that have the following characteristics,*  
20 *as defined by CMS:*

21 (A) *High cost or high volume, or both.*

22 (B) *Not present on admission.*

23 (C) *Reasonably could have been prevented through the*  
24 *application of evidence-based guidelines..*

25 (2) Synchronize definitions, coding, and practices, to the extent  
26 feasible, with CMS regarding nonpayment for substantiated adverse  
27 events.

28 ~~(3) On or before October 1, 2011, establish a process for~~  
29 ~~identifying and designating additional events as adverse events~~  
30 ~~for purposes of nonpayment policies and practices for state public~~  
31 ~~health programs. These regulations shall include, but not be limited~~  
32 ~~to, one or more criteria or other characteristics of an event that~~  
33 ~~demonstrate that a health care provider should not be permitted to~~  
34 ~~bill or receive payment for the event because it resulted in placing~~  
35 ~~the safety of a patient at risk.~~

36 (3) *On or before January 1, 2012, and annually thereafter,*  
37 *update payment policies and practices regarding nonpayment for*  
38 *substantiated adverse events to reflect changes made to those*  
39 *developed and implemented by CMS.*

(b) The Department of Managed Health Care, in collaboration with the State Department of Public Health, the State Department of Health Care Services, the Managed Risk Medical Insurance Board, the California Public Employees' Retirement System, and the Department of Insurance, may consult with individuals with relevant clinical and other health care expertise to assist in the development of the regulations adopted pursuant to this section.

(c) After the Department of Managed Health Care has adopted the regulations required pursuant to this section, the State Department of Public Health, the State Department of Health Care Services, the Managed Risk Medical Insurance Board, the California Public Employees' Retirement System, and the Department of Insurance shall adopt regulations that are identical or substantially similar to those regulations adopted pursuant to subdivision (a).

128872. In accordance with the ~~nonbilling and nonpayment~~ policies and practices adopted by regulation pursuant to Section 128871, a ~~health-care-provider facility~~ shall not ~~bill~~ charge, nor is a patient or payer required to pay, for substantiated adverse events. When a substantiated adverse event occurs, the ~~health-care-provider facility~~ shall disclose the occurrence of the event to the applicable payer.

128873. (a) This part shall not be interpreted or implemented in a way that would limit patient access to needed health care services or payment to ~~health-care-providers~~ *a health facility* for medically necessary followup care to correct or treat the complications or consequences of the adverse event or for the care originally sought by the patient.

(b) For state and local government health care programs that receive federal funds, this part shall be implemented only to the extent that federal financial participation for those programs is not jeopardized.

~~SEC. 8.~~

SEC. 7. Section 10191.5 is added to the Insurance Code, to read:

10191.5. (a) A contract between a ~~health-care-provider facility~~ and an insurer shall be consistent with the adoption, implementation, and exercise of nonpayment policies and practices for substantiated adverse events as defined by the federal Centers

1 for Medicare and Medicaid Services *and the* regulations adopted  
2 pursuant to Section 128871 of the Health and Safety Code.

3 (b) Pursuant to this section, a ~~health-care provider~~ *facility* shall  
4 not ~~bill~~ *charge* a patient for care and services for which payment  
5 is denied by an insurer pursuant to nonpayment policies and  
6 practices for substantiated adverse events.

7 (c) The commissioner may require additional documentation  
8 from an insurer to ensure that any contract authorized under this  
9 section shall provide medically necessary care and reimbursement  
10 for patients in compliance with this section.

11 (d) For ~~the~~ purposes of this section, “~~health-care provider~~”  
12 *facility*” means any ~~health-facility~~ *care entity* licensed pursuant to  
13 subdivision (a), (b), or (f) of Section 1250 of the Health and Safety  
14 Code, and a surgical clinic licensed pursuant to paragraph (1) of  
15 subdivision (b) of Section 1204 of the Health and Safety Code.

16 ~~SEC. 9.~~

17 *SEC. 8.* Section 12693.56 is added to the Insurance Code, to  
18 read:

19 12693.56. (a) For the purposes of this section, “~~health-care~~  
20 ~~provider~~” *facility*” means a ~~health-facility~~ *care entity* licensed  
21 pursuant to subdivision (a), (b), or (f) of Section 1250 of the Health  
22 and Safety Code, and a surgical clinic licensed pursuant to  
23 paragraph (1) of subdivision (b) of Section 1204 of the Health and  
24 Safety Code.

25 (b) The board shall implement ~~nonbilling or~~ nonpayment policies  
26 and practices, alone or in combination, consistent with the  
27 regulations adopted pursuant to Section 128871 of the Health and  
28 Safety Code, for the program. This subdivision shall be  
29 implemented only if, and to the extent that, federal financial  
30 participation is available and is not jeopardized.

31 (c) A ~~health-care provider~~ *facility* shall not ~~bill~~ *charge* a patient  
32 for care and services for which payment is denied by the program,  
33 including its participating health, dental, and vision plans.

34 (d) The board may contract with a review organization that  
35 meets all applicable state and federal requirements, including  
36 Sections 1320c-1 and 1320c-3 of Title 42 of the United States  
37 Code, in terms of composition and function, for the purposes of  
38 carrying out the regulations adopted pursuant to Section 128871  
39 of the Health and Safety Code, for the Healthy Families Program

1 and to the extent feasible, for all other programs administered by  
2 the board.

3 ~~SEC. 10.~~

4 *SEC. 9.* Section 12699.06 is added to the Insurance Code, to  
5 read:

6 12699.06. (a) For the purposes of this part, “~~health-care~~  
7 ~~provider~~” *facility*” means a ~~health-facility~~ *care entity* licensed  
8 pursuant to subdivision (a), (b), or (f) of Section 1250 of the Health  
9 and Safety Code, and a surgical clinic licensed pursuant to  
10 paragraph (1) of subdivision (b) of Section 1204 of the Health and  
11 Safety Code.

12 (b) The board shall implement ~~nonbilling or~~ nonpayment policies  
13 and practices, alone or in combination, consistent with the  
14 regulations adopted pursuant to Section 128871 of the Health and  
15 Safety Code, for the program. This subdivision shall be  
16 implemented only if, and to the extent that, federal financial  
17 participation is available and is not jeopardized.

18 (c) A ~~health-care provider~~ *facility* shall not ~~bill~~ *charge* a patient  
19 for care and services for which payment is denied by the program,  
20 including its participating health plans.

21 (d) The board may contract with a review organization that  
22 meets all applicable state and federal requirements, including  
23 Sections 1320c-1 and 1320c-3 of Title 42 of the United States  
24 Code, in terms of composition and function, for the purposes of  
25 carrying out the regulations adopted pursuant to Section 128871  
26 of the Health and Safety Code, for the Healthy Families Program  
27 and to the extent feasible, for all other programs administered by  
28 the board.

29 ~~SEC. 11.~~

30 *SEC. 10.* Section 12739.5 is added to the Insurance Code, to  
31 read:

32 12739.5. (a) For the purposes of this part, “~~health-care~~  
33 ~~provider~~” *facility*” means a ~~health-facility~~ *care entity* licensed  
34 pursuant to subdivision (a), (b), or (f) of Section 1250 of the Health  
35 and Safety Code, and a surgical clinic licensed pursuant to  
36 paragraph (1) of subdivision (b) of Section 1204 of the Health and  
37 Safety Code.

38 (b) The board shall implement ~~nonbilling or~~ nonpayment policies  
39 and practices, alone or in combination, consistent with the

1 regulations adopted pursuant to Section 128871 of the Health and  
2 Safety Code, for the program.

3 (c) A ~~health-care provider facility~~ shall not ~~bill~~ charge a patient  
4 for care and services for which payment is denied by the program,  
5 including its participating health plans.

6 (d) The board may contract with a review organization that  
7 meets all applicable state and federal requirements, including  
8 Sections 1320c-1 and 1320c-3 of Title 42 of the United States  
9 Code, in terms of composition and function, for the purposes of  
10 carrying out the ~~recommendations of the Health Care Quality~~  
11 ~~Improvement Committee and accepted by the Secretary of~~  
12 ~~California Health and Human Services regulations adopted~~  
13 pursuant to Section 128871 of the Health and Safety Code, for the  
14 Healthy Families Program and to the extent feasible, for all other  
15 programs administered by the board.

16 ~~SEC. 12.~~

17 *SEC. 11.* Article 5.4 (commencing with Section 14182) is added  
18 to Chapter 7 of Part 3 of Division 9 of the Welfare and Institutions  
19 Code, to read:

20  
21 Article 5.4. Adverse Events  
22

23 14182. (a) The department shall implement the ~~nonbilling and~~  
24 nonpayment policies and practices adopted by regulations pursuant  
25 to Section 128871 of the Health and Safety Code, for the  
26 fee-for-service Medi-Cal program, and to the extent feasible, for  
27 all other programs administered by the department. Medi-Cal  
28 managed care plans contracting with the department pursuant to  
29 Chapter 7 (commencing with Section 14000), Chapter 8  
30 (commencing with Section 14200), or Chapter 8.75 (commencing  
31 with Section 14590) of Part 3 of Division 9, shall be required to  
32 implement similar ~~nonbilling and~~ nonpayment policies and  
33 practices through their contracts with ~~health-care providers~~  
34 *facilities*.

35 (b) A ~~health-care provider facility~~ shall not ~~bill~~ charge a patient  
36 for care and services for which payment is denied by the Medi-Cal  
37 program or any other program administered by the department  
38 pursuant to this article.

39 (c) Notwithstanding any other provision of law, and subject to  
40 applicable federal requirements, a ~~health-care provider facility~~

1 shall exclude its costs related to adverse events subject to the  
2 ~~nonbilling~~ and nonpayment policies implemented pursuant to  
3 subdivision (a) from both of the following:

4 (1) The Annual Disclosure Report submitted by the health-care  
5 ~~provider~~ *facility* to the Office of Statewide Health Planning and  
6 Development and which is used in the calculation of payment  
7 adjustments under the Disproportionate Share Hospital Program  
8 pursuant to Article 5.2 (commencing with Section 14166).

9 (2) The Medi-Cal 2552-96 cost report, and any other data,  
10 submitted by the health-care ~~provider~~ *facility* to the department  
11 and which is used for claiming reimbursement from the Safety Net  
12 Care Pool pursuant to Article 5.2 (commencing with Section  
13 14166).

14 (d) This section shall be implemented only if, and to the extent  
15 that, federal financial participation is available and is not  
16 jeopardized for programs receiving federal funds.

17 (e) The department may contract with a review organization  
18 that meets all applicable state and federal requirements, including  
19 Sections 1320c-1 and 1320c-3 of Title 42 of the United States  
20 Code, in terms of composition and function, for the purposes of  
21 carrying out the regulations adopted pursuant to Section 128871  
22 of the Health and Safety Code, for the Medi-Cal program and to  
23 the extent feasible, for all other programs administered by the  
24 department.

25 (f) For the purposes of this article, “health-care ~~provider~~”  
26 *facility*” means a health-~~facility~~ *care entity* licensed pursuant to  
27 subdivision (a), (b), or (f) of Section 1250 of the Health and Safety  
28 Code, and a surgical clinic licensed pursuant to paragraph (1) of  
29 subdivision (b) of Section 1204 of the Health and Safety Code.

30 ~~SEC. 13.~~

31 *SEC. 12.* No reimbursement is required by this act pursuant to  
32 Section 6 of Article XIII B of the California Constitution because  
33 the only costs that may be incurred by a local agency or school  
34 district will be incurred because this act creates a new crime or  
35 infraction, eliminates a crime or infraction, or changes the penalty  
36 for a crime or infraction, within the meaning of Section 17556 of  
37 the Government Code, or changes the definition of a crime within

- 1 the meaning of Section 6 of Article XIII B of the California
- 2 Constitution.

O